



**CITY COUNCIL – CLACKAMAS FIRE DISTRICT BOARD
JOINT MEETING AGENDA
CIVIC CENTER COUNCIL CHAMBERS
April 22, 2025 - 5:30 PM**

5:30 p.m.
CALL TO ORDER
ROLL CALL
FLAG SALUTE

The City of Gladstone is abiding by guidelines set forth in House Bill 2560, which requires the governing body of the public body, to the extent reasonably possible, to make all meetings accessible remotely through technological means and provide opportunity for members of general public to remotely submit oral and written testimony during meetings to extent in-person oral and written testimony is allowed. Therefore, this meeting will be open to the public both in person and virtually using the Zoom platform.

Please click on the link below to join the webinar:
<https://us06web.zoom.us/j/88591067927?pwd=Kyg4DjU8A0XE4265SY8lY6ag6lLWFs.1>

Passcode:155930

Phone one-tap:
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Join via audio:
+1 253 215 8782 US (Tacoma); +1 346 248 7799 US (Houston)

Webinar ID: 885 9106 7927
Passcode: 155930

The public is welcome to attend the joint meeting in person, or on-line however, no public comment will be allowed.

1. JOINT MEETING BETWEEN CITY OF GLADSTONE AND CLACKAMAS FIRE DISTRICT BOARD

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Upcoming Meeting Dates:

- May 13, 2025 – Regular City Council Meeting – 6:30 p.m.
- May 19, 2025 – Budget Committee Meeting – 5:30 p.m.
- May 27, 2025 – Work Session – 5:30 p.m.

MEETING ACCESSIBILITY SERVICES AND AMERICANS WITH DISABILITIES ACT (ADA) NOTICE

The Civic Center is ADA accessible. Hearing devices may be requested from the City Recorder at least 48 hours prior to the meeting. Individuals requiring other assistance must make their request known 48 hours preceding the meeting by contacting the City Recorder at bannick@ci.gladstone.or.us. Staff will do their best to respond in a timely manner and to accommodate requests.

City of Gladstone Staff Report

Report Date: April 16, 2025
Meeting Date: April 22, 2025
To: Gladstone City Council
From: Jacque M. Betz, City Administrator

AGENDA ITEM

Gladstone and Clackamas Fire Joint Meeting

Included in the packet:

1. Gladstone and Clackamas Fire Frequently Asked Questions on Annexation
2. Gladstone Display Boards for Upcoming Open Houses

Department Head
Signature

Date

City Administrator
Signature

Date

Gladstone and Clackamas Fire

Frequently Asked Questions on Annexation

Updated April 2025



How did this partnership come about?

Clackamas Fire has been providing emergency fire and medical services to Gladstone under a service contract since June 2022. However, the current agreement does not fully align with the service levels and budgets allocated to other communities within the fire district. To address this, Gladstone and Clackamas Fire have been engaged in ongoing discussions to explore options that will ensure long-term, high-quality emergency fire and medical services for the residents of Gladstone.



When does the current service agreement expire?

The current contract is set to expire in June 2027.

Why does Gladstone contract with Clackamas Fire for fire and emergency services?

Gladstone Fire, as a smaller fire department, struggled to recruit and maintain fulltime, trained personnel. Before contracting with Clackamas Fire, Gladstone had relied on both hired staff and volunteers to respond to emergencies. With the community's growing needs, Gladstone began to work with Clackamas Fire to increase the number of professional firefighters on duty, add paramedic services, and increase service level at a rate that the city couldn't afford to do as a stand-alone department. This partnership was a positive step forward, supported by both the Gladstone Fire Department and Gladstone City Council as a win for the community.

What other options does Gladstone have for future fire and emergency services?

Gladstone could continue to contract with Clackamas Fire. However, this would require both parties enter negotiations for the upcoming contract. Updated contracts would require extensive changes and cost increases for Gladstone to simply maintain current service levels, impacting other city services like police and parks, and Gladstone residents wouldn't be guaranteed to receive the enhanced services that Clackamas Fire provides within its jurisdiction.



When will Gladstone make decision be made about annexation? What's the process?

A final decision to refer an annexation measure to the ballot will be made July 8th, 2025 by the Gladstone City Council. If the city council votes to refer a measure to the Gladstone voters, residents will see it on the November 2025 ballot.

Gladstone and Clackamas Fire

Frequently Asked Questions on Annexation

Updated April 2025



Is there a cost to join Clackamas Fire?

Annexation of Gladstone into Clackamas Fire would have a cost impact of an additional \$7.30 per month for the average Gladstone homeowner, ensuring the rates remain equal across the district. Currently, Gladstone residents pay an aggregated rate of approximately \$2.06/1000 for emergency fire services. Communities directly served by the district pay a current rate of \$2.40/\$1,000, which includes emergency fire and medical services.



What are the benefits of annexation?

- Receiving the same level of enhanced services currently being provided across all other communities within the fire district
- Having the ability to vote directly on representation to the Clackamas Fire Board of Directors and any future funding measures
- Creating long-term certainty for the city's emergency response needs, protect and/or enhance our ISO rating, and provide Clackamas Fire with flexibility to make strategic investments in capital facilities, equipment, and operations in Gladstone in a way that improves overall regional coordination and life safety response

Will I have an opportunity to provide input on the possible annexation?

Of course. Gladstone and Clackamas Fire are committed to a community-driven process. We have scheduled two open houses for Gladstone residents to learn about fire and emergency services in their community, understand funding options, and meet neighborhood firefighters.

Saturday, May 10th
10 am – 12 pm
Gladstone Fire Station
555 Portland Avenue

Saturday, May 17th
10 am – 12 pm
Gladstone Community Center
1050 Portland Avenue

Does Clackamas Fire have any experience in merging with neighboring districts?

Yes. In fact, most mergers originally began as contracts.

Clackamas Fire District #1 was formed in 1976 based on a merger between the former Milwaukie Fire Protection District #56 and Multnomah County Fire District #12. Since then, Happy Valley Fire District #65, Clackamas Fire District #71, Clackamas Fire District #54, Beaver Creek Fire District #55, Oak Lodge Fire District #51, Clarkes Fire District #68, and Boring Fire District #59 have all joined Clackamas Fire, as well as Damascus, Milwaukie, and Oregon City.

HISTORY OF CLACKAMAS FIRE DISTRICT



1976

Clackamas Fire District #1 formed in 1976 through a merger between the former Milwaukie Fire Protection District #56 and Multnomah County Fire District #12

1988

Happy Valley Fire District #65, Clackamas Fire District #71, and Clackamas Fire District #54 merge with Clackamas Fire District to consolidate and enhance services

1990s

Clackamas Fire District grows to include territories of Beaver Creek Fire District #55, Oak Lodge Fire District #51 and Clarkes Fire District #68

2005

Clackamas Fire District holds successful elections to merge the territories of the Cities of Milwaukie and Oregon City into its district boundaries

2016

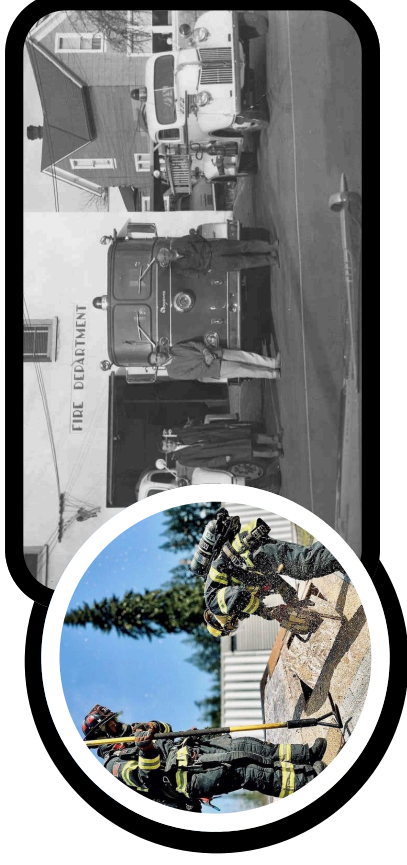
After several years of contracted services, voters approve merging Boring Fire District #59 into Clackamas Fire District

2025

After contracting with Clackamas Fire for several years, Sandy Fire District #72 is considering an annexation into Clackamas Fire via public vote in 2025



HISTORY OF GLADSTONE FIRE



1911

Fire protection in Gladstone begins, initially being informal and voluntary.

1928

The Gladstone Volunteer Fire Department is formally organized following the destruction of the Mayor's house by fire..

1933

An air raid siren is purchased to alert firefighters to emergencies, and over the years, improvements like fire hoses, pumps, and motorized vehicles were made.

1941

A new City Hall is built, housing the fire station and emergency dispatch center, a location the department still occupies today.

1950s -
present

Over the next few decades, firefighters transition from volunteers to paid "on-call" staff over time, with stipends and wages introduced.

2025

After contracting with Clackamas Fire for several years, Sandy Fire District #72 is considering an annexation into Clackamas Fire via public vote in 2025



GLADSTONE
Oregon

TIMELINE FOR POTENTIAL ANNEXATION

MAY - JUNE 2025

- Community engagement through open houses and public feedback
- Evaluating options and elected Board decision-making process

AUGUST - NOVEMBER 2025

- Community engagement and education around next steps, including possible ballot measure
- Engagement with local partners

JAN - APRIL 2025

- Collaboration between agencies to evaluate & understand options
- Public surveys to determine priorities and community support

JUNE - JULY 2025

- If an annexation measure is pursued, draft ballot language
- Gladstone City Council to vote on referring any measure to voters

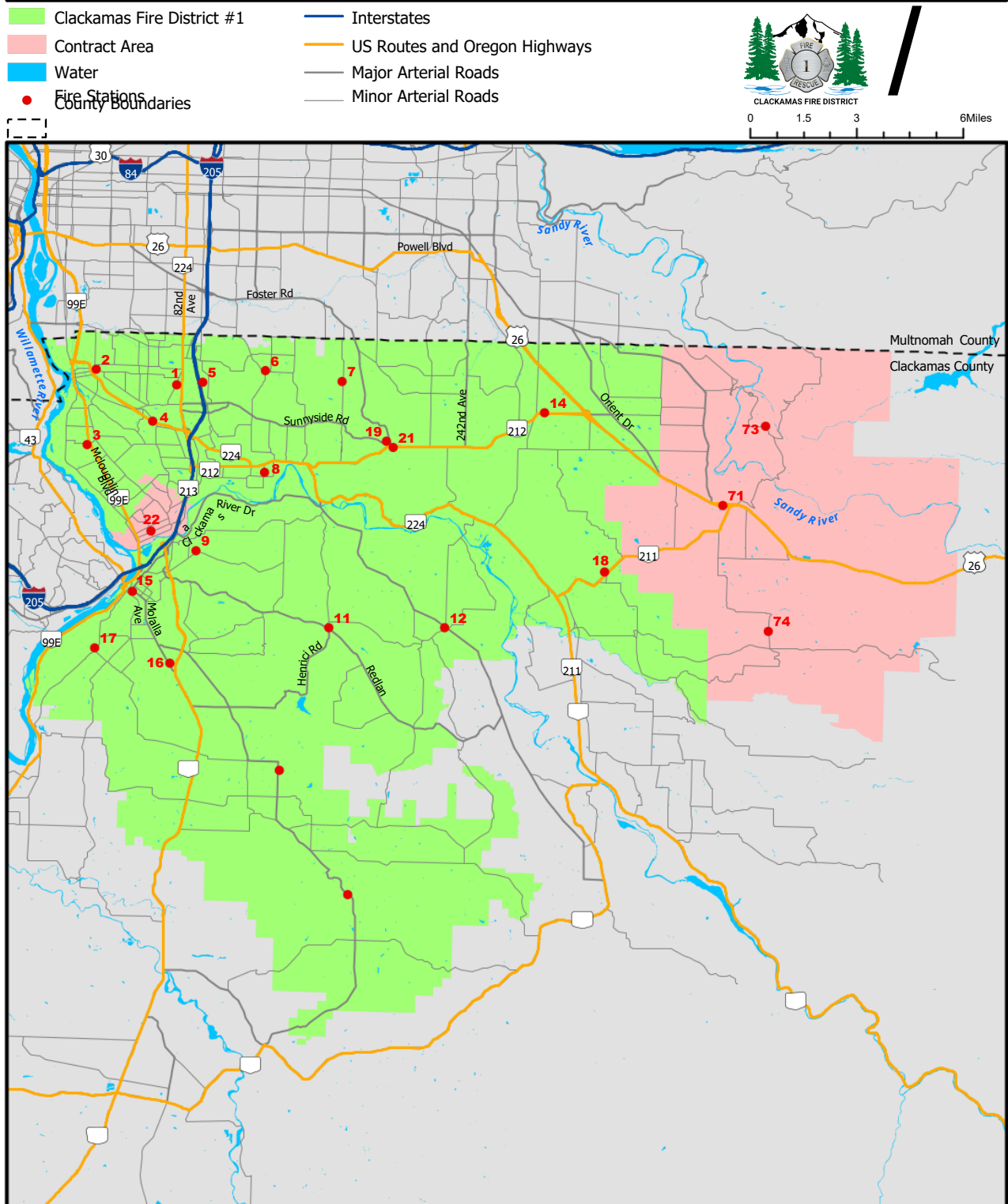
NOVEMBER 2025

- If measure is referred, election to be held in November 2025

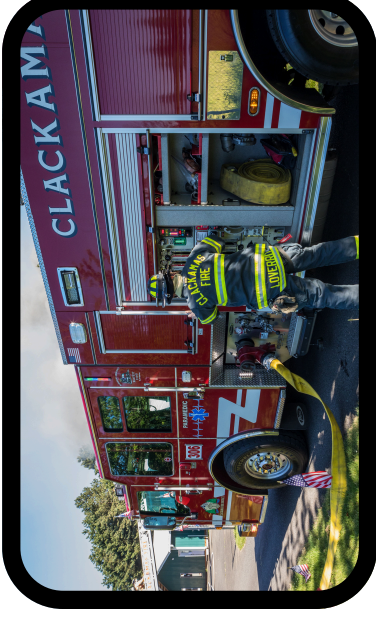


CLACKAMAS FIRE DISTRICT

FIRE DISTRICT AND CONTRACT AREA OVERVIEW



WHAT ARE THE BENEFITS OF ANNEXATION?



- ▶ Gladstone Fire, as a smaller fire department, had struggled to recruit and maintain full time, trained personnel. Prior to contracting with Clackamas Fire, Gladstone had relied on both hired staff and volunteers to respond to emergencies.
- ▶ Annexation would provide Gladstone residents the opportunity to receive all Clackamas Fire services without having to face contract renewals.
- ▶ Gladstone voters would be able to have more control, more stability, and more say in how their property tax dollars are allocated.



WHAT WOULD ANNEXATION COST?

- ▶ Gladstone residents would pay the same base amount as those who live within Clackamas Fire boundaries, which is \$2.40 per \$1,000 of assessed property value
- ▶ Annexation of Gladstone into Clackamas Fire would see an estimated increase of less than \$7.50 per month for the average Gladstone homeowner
- ▶ Gladstone residents would have the opportunity to vote on any future funding measures



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