CLACKAMAS COUNTY FIRE DISTRICT NO. 1, Clackamas County, Oregon ANNUAL FINANCIAL REPORT Year Ended June 30, 2004

CLACKAMAS COUNTY FIRE DISTRICT NO. 1, CLACKAMAS COUNTY, OREGON BOARD OF DIRECTORS

JUNE 30, 2004

BOARD OF DIRECTORS	TERM EXPIRES
George Warren, Chairman 23590 S Beatie Road Oregon City, Oregon 97045	June 30, 2005
Tiny Lidstrom, Vice-Chairman 8975 SE Spencer Drive Portland, Oregon 97266	June 30, 2005
Jim Doane, Secretary P.O. Box 2555 Clackamas, Oregon 97015	June 30, 2007
Dave McTeague 14425 SE Johnson Road Milwaukie, Oregon 97267	June 30, 2007
Marilyn Wall 3385 SE Aldercrest Road Milwaukie, Oregon 97222	June 30, 2005

OFFICERS

Norm Whitely, Fire Chief

ADMINISTRATION

Kyle R. Gorman, Executive Officer

Norm Whitely, Registered Agent 11300 SE Fuller Road Milwaukie, Oregon 97222

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INDEPENDENT AUDITOR'S REPORT

Board of Directors Clackamas County Fire District No. 1 Milwaukie, Oregon

We have audited the accompanying financial statements of the governmental activities, each major fund and aggregate remaining fund information of Clackamas County Fire District No. 1, Milwaukie, Oregon, as of and for the year ended June 30, 2004, which collectively comprise the District's basic financial statements. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and aggregate remaining fund information of Clackamas County Fire District No. 1 as of June 30, 2004, and the respective changes in financial position, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The Management's Discussion and Analysis and other required supplemental information are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures that consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was made for the purpose of forming an opinion on the financial statements that collectively comprise Clackamas County Fire District No. 1's basic financial statements. The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

GROVE, MUELLER & SWANK, P.C. CERTIFIED PUBLIC ACCOUNTANTS

By:

Charles A. Swank, Shareholder September 28, 2004

www.gmscpa.com

Mailing Address • P.O. Box 2122 • Salem, Oregon 97308-2122

Salem • 475 Cottage Street NE, Suite 200 • Salem, Oregon 97301-3814 • (503) 581-7788 • FAX (503) 581-0152

Albany • P.O. Box 663 • 519 S. Lyon Street • Albany, Oregon 97321-0570 • (541) 967-2315 • FAX (541) 926-5926

(A Component Unit of Clackamas County)

MANAGEMENT'S DISCUSSION AND ANALYSIS

JUNE 30, 2004

As management of the District, we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2004.

FINANCIAL HIGHLIGHTS

- The assets of the District exceeded its liabilities at the close of the most recent fiscal year by \$15,224,470 (net assets). Of this amount, \$6,795,807 (unrestricted net assets) may be used to meet the District's ongoing obligations to citizens and creditors.
- The District's total net assets increased by \$1,407,530. This increase is attributable to the revenues being greater than expenses.
- The investment in capital assets increased \$1,937,522 to \$16,970,731 during the year.
- Long-term debt, including capitalized leases, decreased \$788,469 to \$9,417,253 during the year.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves. The District is a municipal corporation engaged only in fire protection.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The government-wide financial statements present the financial picture of the District from the economic resources measurement focus using the accrual basis of accounting.

The statement of net assets presents information on all of the District's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

The government-wide financial statements report on the functions of the District that are principally supported by property taxes and charges for services. The District's functions are controlled by the Board of Directors and may change from time to time.

The government-wide financial statements can be found on pages 6 and 7 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)
JUNE 30, 2004

FUND FINANCIAL STATEMENTS

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other governments, uses fund accounting to ensure and demonstrate compliance with legal requirements. The District utilizes a general fund, two special revenue funds, a debt service fund and a capital projects fund to conduct its activities.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

As of the end of the current fiscal year, the District's governmental funds reported an ending fund balance of \$7,500,246, an increase of \$673,597 in comparison with the prior year.

INDEPENDENT AUDITOR'S REPORT

Our auditor has provided assurance in his independent auditor's report, located immediately preceding this Management's Discussion and Analysis, that the basic financial statements are fairly stated. Varying degrees of assurance are being provided by the auditor regarding the other information included in this report. A user of this report should read the independent auditor's report carefully to ascertain the level of assurance being provided for each of the other parts of this report.

FINANCIAL ANALYSIS

The District's net assets were \$15,224,470 at June 30, 2004. Of this amount, \$6,795,807 was unrestricted, \$875,185 was restricted and \$7,553,478 was invested in fixed assets.

Net Assets	<u>—</u>	2004	 2003
Tet Addets			
Cash and investments	\$	7,374,160	\$ 7,299,033
Current assets		1,645,373	1,953,897
Note receivable		28,638	29,905
Capital assets		16,970,7 <u>31</u>	 16,599,722
Total Assets		26,018,902	25,882,557

MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued) JUNE 30, 2004

FINANCIAL ANALYSIS (Continued)

	·	2004	2003
Liabilities			
Accounts payable	\$	577,060	\$ 1,420,275
Compensated absences		800,120	778,044
Noncurrent liabilities		9,417,253	10,205,722
Total Liabilities		10,794,433	12,404,041
Net Assets	,		
Investment in capital assets (net of related debt)		7,553,478	5,615,956
Restricted for special purposes		824,525	1,509,642
Unrestricted		6,846,466	6,352,918
Total Net Assets	\$	15,224,469	<u>\$ 13,478,516</u>

NOTES TO THE BASIC FINANCIAL STATEMENTS

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 12 through 19 of this report.

REQUIRED SUPPLEMENTAL INFORMATION

Progress in funding the District's pension obligations and budgetary comparison statement for the General Fund have been provided. The budget is adopted on the modified accrual basis.

CAPITAL ASSETS

At June 30, 2004, the District had \$16,970,731 invested in capital assets, including land, buildings, and furniture and equipment. This amount represents a net decrease (including additions, deductions and depreciation) of \$303,900, or approximately 1.8% from last year.

This year's additions of \$1,269,992 are mainly the result of the new construction of new stations and equipment additions.

LONG-TERM DEBT

At June 30, 2004, the District had long-term debt outstanding of \$9,417,253 (general obligation bonds of \$8,940,000 and capital leases of \$477,253). The amount represents a decrease of \$788,469, or approximately 7.7% from last year.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)
JUNE 30, 2004

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The District is primarily dependent upon property taxes and service contracts for the funding of operations; therefore, the District is affected by the local economic conditions. The budgets for Fiscal 2004-05 have already been approved by the Board, and include both increased revenue related to property value increases and additions and increased expenses due to labor contract commitments. The PERS employer rate remains at 18.53% for Fiscal 2004-05, however PERS has notified the District to expect an approximate 5% increase for Fiscal 2005-06.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

Our financial report is designed to provide our citizens and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or wish to request additional financial information, contact Susan McSperitt, Budget Officer, Clackamas County Fire District No. 1.

CLACKAMAS COUNTY FIRE DISTRICT NO. 1, CLACKAMAS COUNTY, OREGON STATEMENT OF NET ASSETS JUNE 30, 2004

ASSETS	
Cash and investments	\$ 7,374,160
Accounts receivable	152,669
Property taxes receivable	1,059,664
Prepaid expenses	126,084
Inventories	306,950
Note receivable	28,63
Capital assets	16,970,731
Total Assets	26,018,902
LIABILITIES	
Accounts payable	577,059
Noncurrent liabilities:	
Due within one year:	
Bonds payable	940,000
Capital lease	106,179
Due in more than one year:	
Bonds payable	8,000,000
Capital lease	371,074
Accrued compensated absences	800,120
Total Liabilities	10,794,432
NET ASSETS	
Investment in capital assets (net of related debt)	7,553,478
Restricted for special purposes	875,18
Unrestricted	6,795,80
Total Net Assets	\$ 15,224,470

STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2004

			Program Revenues Fees, Tines, and	Net (Expenses) Revenues and Changes in Net Assets			
	Expenses		harges for Services	G	overnmental Activities		
FUNCTIONS/PROGRAMS							
Governmental activities:		_		_			
Fire services	 22,349,388		5,418,695		(16,930,693)		
Total govermental activities	 22,349,388	\$	5,418,695		(16,930,693)		
General revenues:							
Taxes and assessments					18,153,930		
Miscellaneous			•		137,319		
Gain on disposition of assets					46,974		
Total general revenues					18,338,223		
Change in fund net assets					1,407,530		
Fund net assets, July 1, 2003					13,816,940		
Fund net assets, June 30, 2004				\$	15,224,470		

CLACKAMAS COUNTY FIRE DISTRICT NO. 1, CLACKAMAS COUNTY, OREGON BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2004

	<u>General</u>				Debt General Service		Capital Projects	
ASSETS								
Cash and investments	\$	6,297,492	\$	18,206	\$	798,721		
Accounts receivable		152,669		-		-		
Note receivable		-		-		-		
Property taxes receivable		891,569		50,660		_		
Undistributed tax collections		109,837		7,598		_		
Prepaid expenses		126,084		_		-		
Inventories		306,956				-		
Total Assets	\$	7,884,607	\$	76,464	\$	798,721		
LIABILITIES AND FUND BALANCES								
Liabilities								
Accounts payable	\$	577,059	\$	-	\$	-		
Deferred revenue		891,569		50,660				
Total Liabilities		1,468,628		50,660		-		
Fund Balances								
Reserved for debt service		106.004		25,804		-		
Reserved for prepaid expenses Reserved for capital projects		126,084		-		798,721		
Reserved for inventories		306,956		-		770,721		
Reserved for note receivable		-		-		-		
Unreserved, reported in:								
General fund		5,982,939		-		-		
Special revenue funds		<u> </u>		<u>-</u>		<u>-</u>		
Total Fund Balances	_	6,415,979		25,804		798,721		
Total Liabilities and Fund Balances	\$	7,884,607	\$	76,464	\$	798,721		

Other vernmental Funds		Totals
\$ 259,741	\$	7,374,160
-		152,669
28,638		28,638
-		942,229
-		117,435
-		126,084
		306,956
\$ 288,379	\$	9,048,171
\$ -	\$	577,059
 28,638		970,867
28,638		1,547,926
-		25,804
-		126,084
-		798,721
28,638		306,956 28,638
20,030		20,030
_		5,982,939
231,103		231,103
259,741	_	7,500,245
\$ 288,379	_\$	9,048,171

CLACKAMAS COUNTY FIRE DISTRICT NO. 1, CLACKAMAS COUNTY, OREGON RECONCILIATION TO THE STATEMENT OF NET ASSETS JUNE 30, 2004

Fund Balances	\$ 7,500,245
The Statement of Net Assets reports receivables at their net realizable value. However, receivables not available to pay for current period expenditures are deferred in	
governmental funds.	970,867
Capital assets are not financial resources in governmental funds, but are reported in the Statement of Net Assets at their net depreciable value.	16,970,731
All liabilities are reported in the Statement of Net Assets. However, if they are not due and payable in the current period, they are not recorded in governmental funds.	(10,217,373)
Net Assets of Governmental Activities	\$ 15,224,470

CLACKAMAS COUNTY FIRE DISTRICT NO. 1, CLACKAMAS COUNTY, OREGON STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES -GOVERNMENTAL FUNDS

YEAR ENDED JUNE 30, 2004

	General		General		General		General		General		Debt General Service		Capital Projects	
REVENUES Taxes and assessments	\$	16,980,430	\$	1,173,500	\$	_								
Franchise fees		5,466,113		-		-								
Miscellaneous		64,994				20,198								
Total Revenues		22,511,537		1,173,500		20,198								
EXPENDITURES														
Personal services		17,460,409		-		-								
Materials and services		2,950,026		-		-								
Capital outlay		314,025		-		678,701								
Debt service		-		1,121,346		-								
Total Expenditures		20,724,460	_	1,121,346		678,701								
REVENUES OVER (UNDER)														
EXPENDITURES		1,787,077		52,154		(658,503)								
OTHER FINANCING SOURCES (USES)														
Transfers in		40,000		-		-								
Transfers out		(493,000)		(40,000)		<u> </u>								
Total Other Financing Sources (Uses)		(453,000)		(40,000)										
NET CHANGE IN FUND BALANCES		1,334,077		12,154		(658,503)								
FUND BALANCES, Beginning of year		5,081,902		13,650	_	1,457,224								
FUND BALANCES, End of year	\$	6,415,979	\$	25,804	\$	798,721								

Other vernmental Funds	-	Totals
\$ - - 51,681	\$	18,153,930 5,466,113 136,873
51,681		23,756,916
558,813		17,460,409 2,950,026 1,551,539 1,121,346
558,813		23,083,320
(507,132)		673,596
493,000		533,000 (533,000)
493,000		-
(14,132)		673,596
273,873		6,826,649
\$ 259,741	\$	7,500,245

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS YEAR ENDED JUNE 30, 2004

Net Change in Fund Balances - Governmental Funds	\$ 673,596
Capital outlays are reported as expenditures in governmental funds. However, the	
Statement of Activities allocates the cost of capital outlay over their estimated useful lives as depreciation expense.	1,269,992
	-,,
Depreciation expense on capital assets is reported in the Statement of Activities, but	
it does not require the use of current financial resources. Therefore, depreciation	(1 224 527)
expense is not reported as an expenditure in governmental funds.	(1,324,527)
Proceeds from the issuance of long-term debt provide current financial resources to	
governmental funds and are reported as revenues. In the same way, repayments of	
long-term debt use current financial resources and are reported as expenditures in	
governmental funds. However, neither the receipt of debt proceeds nor the payment of	
debt principal affect the Statement of Activities, but are reported as increases and	****
decreases in noncurrent liabilities in the Statement of Net Assets.	788,469
Change in Net Assets of Governmental Activities.	\$ 1,407,530

NOTES TO THE BASIC FINANCIAL STATEMENTS

YEAR ENDED JUNE 30, 2004

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Clackamas County Fire District No. 1 was incorporated under the provisions of Oregon statutes. The District provides fire protection, safety, first aid and public education as authorized by its charter. The administration of the District is governed by a five member board of directors.

The District under contract provides fire protection and emergency medical services to the City of Milwaukie and the City of Oregon City. The contracts are through June 30, 2008 and June 30, 2014, respectively.

The financial statements of the Clackamas County Fire District No. 1 have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

Reporting Entity

The District qualifies as a primary government since it has a separately elected governing body, is a legally separate entity, and is fiscally independent. There are various governmental agencies and special service districts which provide services within the District's boundaries. However, the District is not financially accountable for any of these entities, and therefore, none of them are considered component units or included in these financial statements.

Basic Financial Statements

Basic financial statements are presented at both the government-wide and fund financial level.

Government-wide financial statements display information about the reporting government as a whole. For the most part, the effect of interfund activity has been removed from these statements. These statements focus on the sustainability of the District as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Assets and the Statement of Activities.

The Statement of Activities demonstrates the degree to which the direct disbursements of a given function or segment are offset by program receipts. Direct disbursements are those that are clearly identifiable with a specific function or segment. Program receipts include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as general receipts.

Fund financial statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Currently, the District has only governmental funds (general, special revenue, debt service, and capital projects). The District's financial operations are accounted for in the following funds. The General Fund, Debt Service Fund and Capital Projects Fund are reported as major funds.

NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2004

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basic Financial Statements (Continued)

General Fund

This fund accounts for the financial operations of the District not accounted for in any other fund. Principal sources of revenue are property taxes and contract revenues. Primary expenditures are for fire protection and administration.

Special Revenue Funds

These funds account for the equipment and facilities reserves. Revenue is primarily from transfers from the General Fund.

Debt Service Fund

This fund is used to accumulate resources for payment of general long-term debt. Property taxes are the primary revenue source.

Capital Projects Fund

This fund is used to account for resources set aside for capital improvements. Revenue is from bond proceeds.

Measurement Focus and Basis of Accounting

Accounting principles generally accepted in the United States of America, as promulgated by the Governmental Accounting Standards Board, define principles that should be used to report financial transactions. Accounting principles generally accepted in the United States of America require the use of the modified accrual basis of accounting by governmental type funds. Under this system, revenues are recorded when they become both measurable and available, while expenditures are recorded when the related liability is incurred.

The modified accrual basis of accounting is used by all governmental fund types. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The District considers property taxes as available if they are collected within 30 days after year end. Expenditures are recorded when the related fund liabilities are incurred. Principal and interest on general long-term debt are recorded as fund liabilities when due.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosures of contingent assets and liabilities at the date of the financial statements, and reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2004

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Budgets and Budgetary Accounting

Budgets are adopted on the modified accrual basis of accounting. Annual appropriated budgets are adopted for all funds. All annual appropriations lapse at fiscal year end.

Prior to July 1 of each fiscal year, a budget is prepared by management, approved by the budget committee and adopted and appropriated by the Board of Directors by resolution. The tax levy is certified to the County Tax Assessor by July 15. The resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. Total expenditures by the categories of personnel services, materials and services and capital outlay is the level of control established by the resolution.

Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriations resolution. A supplemental budget requires hearings before the public, publication in newspapers and approval by the Board. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the Board of Directors. No supplemental budgets were made during the year ended June 30, 2004.

Inventories

Inventories are recorded at cost using the first-in, first-out method. Inventories are charged to expense as consumed.

Cash and Investments

The District maintains cash and investments in a common pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the combined statements of assets and liabilities as cash and investments.

Oregon Revised Statutes authorize the District to invest in certificates of deposit, savings accounts, bank repurchase agreements, bankers' acceptances, general obligations of U.S. Government and its agencies, certain bonded obligations of Oregon municipalities and the State Treasurer's Local Government Investment Pool, among others.

Investments are stated at cost, which approximates fair value.

Receivables and deferred Revenues

Property taxes are levied by the County Assessor and collected by the County Tax collector. The taxes are levied and become a lien as of July 1. They may be paid in three installments payable in equal payments due November 15, February 15 and May 15. Uncollected property taxes levied for the current year are recorded as receivable at year end. The District's property tax collection records show that most of the property taxes due are collected during the year of levy and delinquent taxes are collected in the next few years.

NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2004

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Capital Assets

Governmental capital assets are valued at estimated historical cost or actual historical cost. Capital assets are recorded as expenditures in the funds and capitalized on the Statement of Net Assets. Maintenance and repairs of capital assets are charged to expenditures as incurred and are not capitalized. Upon disposal, the statement of net assets is relieved of the related cost. Depreciation is computed on capital assets, using estimated useful lives of 5 to 40 years.

Compensated Absences

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. Amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available financial resources are reported in the statement of net assets. No expenditure is reported for these amounts. No liability is recorded for non-vesting accumulating rights to receive sick pay benefits.

Long-Term Obligations

All long-term debt is recognized as a liability on the Statement of Net Assets. Repayment of general bonded debt will be made from debt service fund.

Interfund Transactions

Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the fund that is reimbursed.

All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

During the course of operations, transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet. Short-term interfund loans are classified as "interfund receivables/payables."

CASH AND INVESTMENTS

Oregon Revised Statutes (294.035) authorizes the Authority to invest in obligations of the U.S. Treasury and agencies, time certificates of deposit, bankers' acceptances, repurchase agreements, and the State of Oregon Local Government Investment Pool. Such investments are stated at cost, increased by accretion of discounts and reduced by amortization of premiums, both computed by the straight-line method, which approximates fair value.

NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2004

CASH AND INVESTMENTS (Continued)

The District's deposits in its checking accounts were entirely covered by Federal Depository Insurance and certificates of participation as authorized by Oregon Statues.

		<u>Total</u>
Cash on hand and in checking accounts	\$	261,713
Investments in Local Government Investment Pool (fair value \$7,105,335)		7,112,447
	<u>\$</u>	7,374,160

Deposits

The District's deposits are categorized below to give an indication of the level of risk. Category 1 are deposits that are insured or collateralized with securities held by the District or by an agent of the District in the District's name. Category 2 are deposits that are collateralized with securities that are held by the pledging financial institution's trust department (District's counterparty) or agent in the District's name. Category 3 are deposits that are not collateralized. Category 3 includes deposits that are collateralized other than in the District's name.

At year end, the book balance of the District's bank deposits (checking accounts) was \$258,912 and the bank balance was \$347,666. The difference is due to transactions in process. Deposits are secured by federal deposit insurance to legal limits. The remaining amount is secured by collateral in accordance with Oregon Revised Statutes.

Investments

The District's investments are categorized below to give an indication of the level of risk assumed by the District at year end. Category 1 includes investments that are insured or registered or for which the securities are held by the District or its agent in the District's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty or by its trust department or agent but not in the District's name.

The State Treasurer of the State of Oregon maintains the Oregon Short-Term Fund, of which the Local Government Investment Pool is part. Participation by local governments is voluntary. The State of Oregon investment policies are governed by statute and the Oregon Investment Council. In accordance with Oregon Statutes, the investment funds are invested as a prudent investor would do, exercising reasonable care, skill and caution. The Oregon Short-Term Fund is the LGIP for local governments and was established by the State Treasurer. It was created to meet the financial and administrative responsibilities of federal arbitrage regulations. The investments are regulated by the Oregon Short-Term Fund Board and approved by the Oregon Investment Council (ORS 294.805 to 294.895). At June 30, 2004, the fair value of the position in the Oregon State Treasurer's Short-Term Investment Pool was equal to 99.9% of the value of the pool shares. The investment in the Oregon Short-Term Fund is not subject to classification. Separate financial statements for the Oregon Short-Term Fund are available from the Oregon State Treasurer.

NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2004

NOTE RECEIVABLE

10% note due from Bradley Fleck Properties; monthly payments of \$350 for 15 years. The note is collateralized by an office building and land. Balance owing at June 30, 2004 was \$28,638.

CAPITAL ASSETS

The following is a summary of changes in the capital assets during the year July 1, 2003 through June 30, 2004:

	Balance July 1, 2003	Additions	<u>Deletions</u>	Balance June 30, 2004
Land and buildings Equipment and furniture	\$ 16,306,507 10,580,322	\$ 137,563 1,132,429	\$ - \$ _(16,444,070 11,504,952
Totals	<u>\$ 26,886,829</u>	\$ 1,269,992	<u>\$ (207,798</u>)	27,949,022
Depreciation			. –	10,978,291
			<u>\$</u>	16,970,731

LONG-TERM DEBT

Changes in long-term debt for the year were as follows:

•		Balance July 1, 2003	_	Additions		Payments	_	Balance June 30, 2004
Series 1995 bonds payable Series 2001 bonds payable Capital leases Accrued compensated absences	\$	1,020,000 8,610,000 575,722 778,044	\$	- - - 22,076	\$	325,000 365,000 98,469	\$ 	695,000 8,245,000 477,253 800,120
	<u>\$</u>	10,983,766	<u>\$</u>	22,076	<u>\$</u>	<u>788,469</u>	<u>\$</u>	10,217,373

At June 30, 2004, future maturities of bond principal and interest are as follows:

Year EndingJune 30,	<u>Principal</u>		Interest	Total		
2005	\$ 940,00	0 \$	400,536	\$	1,340,536	
2006	980,00	0	358,699		1,338,699	
2007	650,00	0	323,705		973,705	
2008	675,00	0	296,080		971,080	
2009	710,00		262,330		972,330	
Thereafter	4,985,00		<u>851,540</u>	_	5,836,540	
	\$ 8,940,00	<u>00 \$</u>	2,492,890	<u>\$</u>	11,432,890	

NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2004

LONG-TERM DEBT (Continued)

At June 30, 2004, future maturities of capital leases principal and interest are as follows:

Year Ending June 30,	P_{r}	1	nterest	Total		
2005	\$	106,179	\$	34,664	\$	140,843
2006		114,493		26,350		140,843
2007.		123,457		17,385		140,842
2008		133,124		7,719		140,843
	<u>\$</u>	477,253	\$	86,118	<u>\$</u>	563,371

PENSION PLAN

Plan Description

District employees participate in the Oregon Public Employees Retirement System (PERS). Contributions are made for employees after six months of employment unless they are members of PERS, and eligible for contributions when they begin employment. PERS is an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for government units in the State of Oregon. Benefits generally vest after five years of continuous service in a PERS covered position. Retirement is allowed at age 58 with unreduced benefits, but retirement is generally available after age 55 with reduced benefits. Compulsory retirement age is 70. Contributions made by, or on behalf of, the employee are payable in a lump sum or monthly amounts using several payment options. Contributions made on behalf of the employee to the employer account can only be taken in monthly payments. PERS also provides death and disability benefits. These benefit provisions and other requirements are established by Oregon revised Statutes, Chapter 238. PERS issues a publicly available comprehensive annual financial report that includes financial statements and required supplement information. The stand-alone report may be obtained by writing to Oregon Public Employees Retirement System, P.O. Box 23700, Tigard, Oregon 97281-3700.

Funding Policy

The District's contributions rate, based on the most current actuarial valuation, was 18.53% of covered payroll. The required employee contribution is 6% of covered compensation. The contribution requirements of the District are established or may be amended by the PERS Retirement Board while the employees' rate is set by the state statute, ORS 238.200. The District's payroll for employees covered by PERS for the year ended June 30, 2004 was \$11,420,914, the District's total payroll was \$11,786,200.

Annual Pension Cost

For fiscal 2003-04, the District's annual pension cost of approximately \$2,112,181 for PERS was equal to the District's required and actual contributions, including the employee portion of \$9,454. The required contributions and liabilities were determined as part of the December 31, 2001 actuarial valuation using the entry age actuarial cost method. Because all PERS employers are required by law to submit the contributions adopted by the Retirement Board, and the employer contributions are calculated in conformance with the standards of

NOTES TO THE BASIC FINANCIAL STATEMENTS (Continued) YEAR ENDED JUNE 30, 2004

PENSION PLAN (Continued)

Annual Pension Cost (Continued)

Statement No. 27, there is no net pension obligation. The contributions actually made are the equivalent to the annual pension cost. Significant actuarial assumptions used in the valuation include (1) a rate of return on the investment of present and future assets of 8.5% per year; (b) projected annual salary increases for inflation and merit of 4.25% per year; (c) projected automatic post-retirement benefit increases of 2.0% per year; and (d) demographic assumptions that have been chosen to reflect the best estimate of emerging experience of the members of PERS. The unfunded actuarial liability is amortized as a level percentage of covered payroll over a thirty year period on an open basis.

The following table presents three-year trend information for the District's defined benefit pension plan:

Year Ending	P	nnual ension et (APC)	Percentage of APC Contributed	_	Net Pension Obligation
6/30/02	\$	1,721,476	100%	\$	1,721,476
6/30/03		2,065,426	100		2,065,426
6/30/04		2,112,181	100		2,112,181

CLACKAMAS COUNTY FIRE DISTRICT NO. 1, CLACKAMAS COUNTY, OREGON SCHEDULE OF FUNDING PROGRESS - PUBLIC EMPLOYEES RETIRMENT SYSTEM YEAR ENDED JUNE 30, 2004

The following table presents a schedule of funding progress for the District's defined benefit pension plan:

Actuarial Valuation Ending December 31	Actuarial Value of Assets	Actuarial Accrued Liability	Unfunded Actuarial Liability (UAL)	Funded Percent	Covered Payroll	UAL as a Percentage of Covered Payroll
12/31/99	\$ 58,225,274	\$ 60,164,335	\$ (1,939,061)	97%	\$ 9,768,912	20%
12/31/00	76,304,850	81,289,823	(4,984,973)	94	10,841,156	46
12/31/01	70,048,575	84,847,516	(14,798,941)	83	10,639,477	139

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND

YEAR ENDED JUNE 30, 2004

		Budgeted	Amo	unts		Budget		
		Original	Final		Basis		(Unfavorable)	
REVENUES								
Current year taxes	\$	16,651,919	\$	16,651,919	\$	16,980,430	\$	328,511
Charges for services		5,456,790		5,456,790		5,466,113		9,323
Miscellaneous	_	195,000	_	195,000		64,994		(130,006)
Total Revenues	•	22,303,709		22,303,709		22,511,537		207,828
EXPENDITURES								
Personal services		18,311,077		18,311,077		17,460,409		850,668
Materials and services		3,077,329		3,077,329		2,950,026		127,303
Capital outlay		378,158		378,158		314,025		64,133
Contingency		1,450,000		1,450,000	_			1,450,000
Total Expenditures		23,216,564		23,216,564		20,724,460		2,492,104
REVENUES OVER (UNDER)								
EXPENDITURES		(912,855)		(912,855)		1,787,077		2,699,932
OTHER FINANCING SOURCES (USES)								
Transfers in		40,000		40,000		40,000		-
Transfers out		(493,000)		(493,000)		(493,000)		-
Total Other Financing								
Sources (Uses)		(453,000)		(453,000)	_	(453,000)		
NET CHANGE IN FUND BALANCE		(1,365,855)	•	(1,365,855)		1,334,077		2,699,932
FUND BALANCE, Beginning of year		1,365,855		1,365,855	_	5,081,902		3,716,047
FUND BALANCE, End of year	\$		\$		\$	6,415,979		6,415,979

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - DEBT SERVICE FUND

YEAR ENDED JUNE 30, 2004

	Budgeted Amounts					Variance Favorable		
	Original Final			Actual	(Unfavorable)			
REVENUES								
Taxes and assessments Miscellaneous	\$	1,145,678 2,500	\$	1,145,678 2,500	\$	1,173,500	\$	27,822 (2,500)
Total Revenues		1,148,178		1,148,178		1,173,500		25,322
EXPENDITURES								
Debt service		1,121,346		1,121,346		1,121,346		
Total Expenditures		1,121,346		1,121,346		1,121,346		
REVENUES OVER (UNDER) EXPENDITURES		26,832		26,832		52,154		25,322
OTHER FINANCING SOURCES (USES) Transfers out		(40,000)		(40,000)		(40,000)		
NET CHANGE IN FUND BALANCE		(13,168)		(13,168)		12,154		25,322
FUND BALANCE, Beginning of year		13,168		13,168		13,650		482
FUND BALANCE, End of year			<u>\$</u>			25,804	\$	25,804

CLACKAMAS COUNTY FIRE DISTRICT NO. 1, CLACKAMAS COUNTY, OREGON STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - CAPITAL PROJECTS FUND - SINKING FUND YEAR ENDED JUNE 30, 2004

	Budgeted Amounts Original Final			4.4		Variance Favorable (Unfavorable)		
		Original		Finat		Actual	(0)	juvorubiej
REVENUES								
Miscellaneous	\$	30,469	\$	30,469	\$	20,198	\$	(10,271)
Total Revenues		30,469		30,469		20,198		(10,271)
EXPENDITURES								
Capital outlay		700,000		700,000		678,701		21,299
Total Expenditures		700,000		700,000		678,701		21,299
REVENUES OVER (UNDER)								
EXPENDITURES		(669,531)		(669,531)		(658,503)		11,028
FUND BALANCE, Beginning of year		1,726,243		1,726,243		1,457,224		(269,019)
FUND BALANCE, End of year	_\$	1,056,712	\$	1,056,712	\$	798,721	\$	(257,991)

CLACKAMAS COUNTY FIRE DISTRICT NO. 1, CLACKAMAS COUNTY, OREGON COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2004

	Special Revenue					
	Equipment		Facilties		Totals	
ASSETS						
Cash and investments	\$	76,576	\$	183,165	\$	259,741
Note receivable		-		28,638		28,638
Total Assets	\$	76,576	\$	211,803	\$	288,379
LIABILITIES AND FUND BALANCES Liabilities						
Deferred revenue	\$	•	\$	28,638	\$	28,638
Total Liabilities		-		28,638		28,638
Fund Balances						
Unreserved, reported in:						
Special revenue funds		76,576		183,165		259,741
Total Fund Balances		76,576		183,165		259,741
Total Liabilities and Fund Balances	\$	76,576	\$	211,803	\$	288,379

CLACKAMAS COUNTY FIRE DISTRICT NO. 1, CLACKAMAS COUNTY, OREGON COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2004

•							
	E	quipment	1	Facilties	Totals		
REVENUES							
Taxes and assessments		-		-	•	-	
Miscellaneous	\$	44,938	<u>\$</u>	6,743	\$	51,681	
Total Revenues		44,938		6,743		51,681	
EXPENDITURES							
Capital outlay		551,380		7,433		558,813	
Total Expenditures		551,380		7,433		558,813	
REVENUES OVER (UNDER)							
EXPENDITURES		(506,442)		(690)		(507,132)	
OTHER FINANCING SOURCES (USES)							
Transfers in		475,000		18,000		493,000	
Total Other Financing Sources (Uses)		475,000		18,000		493,000	
NET CHANGE IN FUND BALANCES		(31,442)		17,310		(14,132)	
FUND BALANCES, Beginning of year		108,018		165,855		273,873	
FUND BALANCES, End of year	\$	76,576	\$	183,165	\$	259,741	

CLACKAMAS COUNTY FIRE DISTRICT NO. 1, CLACKAMAS COUNTY, OREGON STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - SPECIAL REVENUE FUND - EQUIPMENT YEAR ENDED JUNE 30, 2004

,	Budgeted Amounts							Variance Favorable	
	Original		Final		Actual		(Unfavorable)		
REVENUES .									
Miscellaneous	\$	1,780	\$	1,780	\$	44,938	\$	43,158	
EXPENDITURES									
Capital outlay		553,946	_	553,946		551,380		2,566	
Total Expenditures		553,946		553,946		551,380		2,566	
REVENUES OVER (UNDER) EXPENDITURES		(552,166)		(552,166)		(506,442)		45,724	
OTHER FINANCING SOURCES (USES) Transfers in		475,000		475,000		475,000		_	
NET CHANGE IN FUND BALANCE		(77,166)	1	(77,166)		(31,442)		45,724	
FUND BALANCE, Beginning of year		77,166		77,166		108,018		30,852	
FUND BALANCE, End of year	\$		\$		\$	76,576	\$	76,576	

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - SPECIAL REVENUE FUND - FACILITIES YEAR ENDED JUNE 30, 2004

	Budgeted Amounts						Variance Favorable	
	Original		Final		Actual		(Unfavorable)	
REVENUES Intergovernmental Miscellaneous	\$	140,000 456,173	\$	140,000 456,173	\$	- 6,743	\$	(140,000) (449,430)
Total Revenues		596,173		596,173		6,743		(589,430)
EXPENDITURES Capital outlay		248,000		248,000		7,433		240,567
REVENUES OVER (UNDER) EXPENDITURES		348,173		348,173		(690)		(348,863)
OTHER FINANCING SOURCES (USES) Transfers in		18,000		18,000		18,000		
NET CHANGE IN FUND BALANCE		366,173		366,173		17,310		(348,863)
FUND BALANCE, Beginning of year		131,558		131,558		. 165,855		34,297
FUND BALANCE, End of year	\$	497,731	\$	497,731	\$	183,165	\$	(314,566)

CLACKAMAS COUNTY FIRE DISTRICT NO. 1, CLACKAMAS COUNTY, OREGON STATEMENT OF PROPERTY TAX TRANSACTIONS YEAR ENDED JUNE 30, 2004

Tax Year	Ba	Uncollected Balance July 1, 2003		2003-04 		Taxes Collected Current Year		Net Adjustment to Tax Roll		Uncollected Balance June 30, 2004		
Clackamas County Prior Years	\$	4,821	\$	-	\$	1,553	\$	(1,175)	\$	2,093		
1994-1995	1,113		-		502		(354)			257		
1995-1996	1,817		-		623		(349)			845		
1996-1997	3,226		3,226 -		824		(1,044)			1,358		
1997-1998	3,505		-		1,400		(420)			1,685		
1998-1999	8,435		8,435		3,923		(538)			3,974		
1999-2000	36,002		36,002 -		21,292		(1,303)			13,407		
2000-2001		105,677		105,677		-		61,187		(8,742)		35,748
2001-2002		227,267		•		108,653		(16,657)		101,956		
2002-2003		614,144		-		383,813		(21,940)		208,391		
2003-2004		-		18,574,613		17,497,662		(504,437)		572,514		
Total	\$ 1	,006,007	\$ 1	8,574,613		18,081,431	\$	(556,959)	\$	942,229		

CLACKAMAS COUNTY FIRE DISTRICT NO. 1, CLACKAMAS COUNTY, OREGON SCHEDULE OF INSURANCE IN FORCE

JUNE 30, 2004

Company	Policy Number	Policy <u>Term</u>	Amount of Insurance	Coverage
Special Districts Insurance Services	17P52015	1/1/04-05	Various	Property Liability Crime General - Automobiles
Provident Agency	DCC6442314	7/1/03-04	\$ 25,00 2,50 1,00	Dismemberment Accidental Medical Expense
Hartford Fire Insurance Company Bond	52BPEAI9284	Continuous	200,00	0 Public Employee Fidelity
SAIF	431322138	7/1/03- 6/30/04	500,00 500,00 500,00	O Disease - Policy Limit

CLACKAMAS COUNTY FIRE DISTRICT NO. 1, CLACKAMAS COUNTY, OREGON AUDITOR'S COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS YEAR ENDED JUNE 30, 2004

Oregon Administrative Rules 162-10-050 through 162-10-320 incorporated in the Minimum Standards for Audits of Oregon Municipal Corporations, prescribed by the Secretary of State in cooperation with the Oregon State Board of Accountancy, enumerate the financial statements, schedules, comments and disclosures required in audit reports. The required statements and schedules are set forth in the preceding sections of this report. Required comments and disclosures related to our audit of such statements and schedules are set forth as follows:

Significant Accounting Policies

The significant accounting policies followed in preparing the District's financial statements are summarized in the notes to the basic financial statements.

Organization and Fund Structure

The organization and fund structure of the District is documented on the title page and in the notes to the basic financial statements.

Internal Accounting Control

We have audited the basic financial statements of Clackamas County Fire District No. 1 as of and for the year ended June 30, 2004, and have issued our report thereon dated September 28, 2004. As part of our audit, we made a study and evaluation of accounting systems and controls as required by auditing standards generally accepted in the United States of America. The purpose of our study and evaluation was to determine the nature, timing and extent of the auditing procedures necessary for expressing an opinion on the District's financial statements. Our study and evaluation was more limited than would be necessary to express an opinion on the system of internal accounting control of the District taken as a whole. However, our study and evaluation disclosed no condition that we believe to be a material weakness.

Depositories and Collateral

The depositories and the amount of collateral pledged by these depositories to secure funds of the District were reviewed and were not in compliance at times during the year with Oregon Revised Statutes.

Investments

Our review of deposit and investment balances and the investment policies of the District appear to be in compliance with ORS 295, as it pertains to the investment of public funds during the year ended June 30, 2004.

Indebtedness

We reviewed compliance relating to short-term debt, including limitations on the amount of debt which may be incurred, liquidation of debt within other agreements, including any restrictions on the use of monies available to retire indebtedness. We found no instances in which the District had not complied with these legal or contractual provisions relating to debt.

Budget

The District has complied with Local Budget Law (ORS 294) and ORS 264.300 in the preparation and adoption of its budget and tax levy for fiscal years ending June 30, 2004 and 2005.

AUDITOR'S COMMENTS AND DISCLOSURES (Continued)
YEAR ENDED JUNE 30, 2004

Public Contracts and Purchasing

The District appears to have complied in all material respects with ORS 279 pertaining to purchasing and the awarding of public contracts.

Insurance and Fidelity Bonds

We reviewed the insurance policies and fidelity bonds of the District and have included a Schedule of Insurance in Force at June 30, 2004, in this report. Our professional training does not qualify us to state whether insurance coverage is adequate.

Schedule of Accountability of Independently Elected Officials

There are no elected District officials who collect or receive funds on behalf of the District.

This report is intended for the information of the Board of Directors and management of Clackamas County Fire District No. 1. This restriction is not intended to limit the distribution of this report, which is a matter of public record.

GROVE, MUELLER & SWANK, P.C. CERTIFIED PUBLIC ACCOUNTANTS

Charles A. Swank, Shareholder

September 28, 2004